#### **EXEMPT INFORMATION - NOT FOR PUBLICATION**

The content of Appendix 2 of this report qualifies as exempt information under section 100(A) (4) and paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972 as it is "information relating to the financial or business affairs of any particular person (including the authority holding that information)"

In relation to the "exempt" information, it has been determined that the public interest in maintaining the exemption outweighs the public interest in disclosing the information because disclosure would adversely affect the authority's ability to manage its commercial financial and business affairs.

Accordingly, it is proposed that appendix 2 should remain exempt.

**CABINET** 

URN: 23-050

Report Title: Beacon Park Options for relocation of Play Facilities

Report to: Executive Leadership Team

Cabinet

Date of meeting: 28<sup>th</sup> June 2023

10th July 2023

Responsible Cabinet Member: Operational Property and Asset Management

Responsible Director / Officer: Head of Property & Asset Management

Is this a Key decision: Yes

Date added to Forward Plan of Key Decisions if a Key Decision: 26 April 2023

## **EXECUTIVE SUMMARY / INTRODUCTION FROM CABINET MEMBER**

With the anticipated removal of the Beacon Park Playground due to the new build for the James Paget University Hospital, this report aims to summarise options to create new play provision at alternative sites around the area.

### **RECOMMENDATIONS:**

That Cabinet approves the relocation and improvement of facilities located at the Magdalen Recreation Ground.

To recommend that a budget of £400k be made available for removal of existing equipment and improvements at the approved site.

### 1. Introduction

- 1.1 A report to Council in March 2023 agreed the sale of land to provide provision for a new hospital development to replace the existing James Paget University Hospital. An area of the land required includes the Beacon Park Play Area and as part of the March 2023 report it was proposed to bring forward options for relocation of the play area together with how facilities could be improved for users. The following investigations have been carried out to: -
  - Explore locations for new/ improved play facilities within the vicinity of the James Paget University Hospital location.
  - explore options and costs for the removal of the existing facilities at the Beacon Park Play Area.
  - explore costs and proposals for new and improved play facilities within the vicinity of the James Paget Hospital.
  - Consult with residents in response to proposals



1.2 The Beacon Park Play Area is situated adjacent to Woodfarm Lane in Gorleston-on-Sea, just to the outer edge of the Magdalen Ward of the Borough. The site also meets the border of the Gorleston Ward where it primarily serves the residents of the housing development to the South built during the early 2000's. The Play Area is now over 20 years old with much of the original HAGS play equipment looking tired and coming to end life expectancy. The play area was originally designed as an inclusive play area with good disabled access to some of the equipment.

### 2. Work to Date

- 2.1 The location of the existing play area is identified on the plan below marked A.
- 2.2 Areas marked B and C on the plan have been identified as locations which would be suitable in terms of both distance from the existing site and could deliver replacement provision and create enhanced facilities



- 2.3 There is a range of equipment currently based at Beacon Park however as mentioned this is now some 20 years old and reaching the end of life. As part of the disposal of land to the James Paget Hospital there will be a requirement to clear the site in its entirety. Appendix A provides detail of equipment.
- 2.4 There are some potential reuse options for some of the equipment and these will be explored as part of clearing the site.
- 2.5 In considering how best to develop facilities on any new play a range of aspects need to be considered, these include but are not limited to; type of design, inclusive play and accessibility, play value, multigenerational space, football pitches, safety, skatepark location, MUGA requirement and making space for all genders.
- 2.6 It is important to consider the views of users, local residents and local stakeholders in considering locations for sites. Consultation responses and feedback from local residents is included together with consideration by Local Ward Councillors.

## 3. Relocation Options

- 3.1 In consultation with Strategic Planning the following locations have been identified as suitable in terms of travel distance and location:
- 3.2 Site B Magdalen Recreation Ground (Edinburgh Avenue Play Area)
- 3.3 Magdalen Recreation Ground is a large playing field close to the James Paget University Hospital that has an existing play area known as Edinburgh Avenue Play Area. It is a Fields in Trust Site which protects the site for the community in perpetuity. Appendix B provides detail of existing equipment

Magdalen Recreation Ground (Edinburgh Avenue Play Area):— Proposed Multipurpose Youth Area - Skate and MUGA

| Colour Ref: | Area Detail  | Action   |  |  |
|-------------|--|--|--|--|
| Black       | Available space for new Teenage Multipurpose Area -  | allow for 3 to 4 metre space away football pitch |  |  |
|             | Skate/BMX/Multigames Area/Play and Hangout area  | area   |  |  |
| Yellow      | existing play area – 6 pieces of play equipment, bow<br>top fencing, maintenance gate, litter bin, 2 x dog grid<br>entrances | remove/ relocate decent equipment and fencing    |  |  |
| Orange      | basketball area - basketball post and key clamp<br>barrier to car park   | reinstate as parking area                        |  |  |
| Green       | Old BMX track  | repair and reincorporate into new space          |  |  |



- 3.4 Site C Crow Hall Green, Gorleston
- 3.5 Crow Hall Green is a large open green space surrounded by mixed housing. It is close to the Cliff Park Primary Academy, Ormiston Herman Academy and Busy Bees Nursery. It is also close to the James Paget Hospital and in a good central location for serving the surrounding communities of the Cliff Park Estate, Elmhurst Court, Magdalen Estate and Beacon Park in the Gorleston and Magdalen Wards of the Borough.

New Play Area - Crow Hall Green - Proposed Junior and Infant Play

| Yellow         | footpaths   |
|----------------|---|
| Orange         | access from Wadham Road                                 |
| Black          | Suitable flat area for Infant and Junior Play Area      |
| Green and Blue | examples of 152m2 approx for new space                  |
| Pink           | Road access to and from James Paget University Hospital |

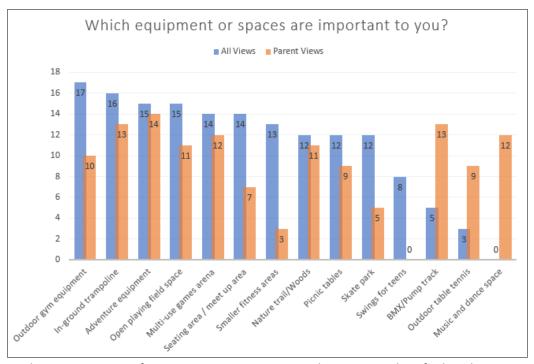


## 4. Considerations

4.1 Each of the above locations could offer facilities for additional Children's Play. The Magdalen Recreation Ground site is a large open site with a requirement for improvement and opportunities for increased facilities and a good location for inclusive play. The Crow Hall Green site would provide an additional Play area but is currently designated as open play and available for public enjoyment.

- 4.2 In order to fully understand the views of users of the site, local residents and other stakeholders Active Norfolk carried out an online consultation between 10th May until 28th May to gather community feedback on the proposed new and improved play areas and what facilities they would like to see in these areas.
- 4.2 Posters detailing the consultation were placed at all three sites and shared through the Councils online social media streams. Ward Councillors were included in offering their response to the proposals.
- 4.3 There were a total of 44 responses to the Active Norfolk survey broken down as follows:

## Magdalen Field - 23 responses



The average age of participants were 37yrs. These were identified as being mostly parents and showed a preference for adventure equipment and for seating areas to meet friends.

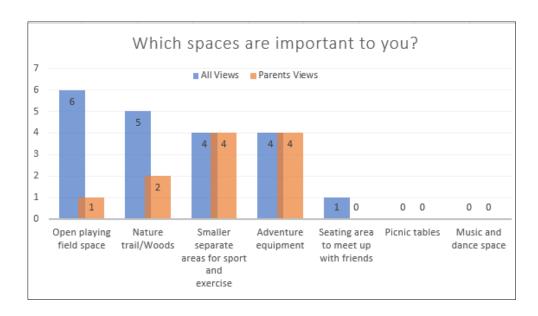
Equipment responses showed a lot of votes for outdoor gym equipment and in-ground trampolines. MUGA was close behind followed by skate park. Teen swings, pump track & table tennis were bottom.

In response to the question "What other equipment ideas do you have for Magdalen Field that would support play & activity?" equipment ideas included: bigger slides & climbing frames; aqua play; football/basketball MUGA; traditional swing/slide/ climb equipment; skate park; teenage shelter; toddler area.

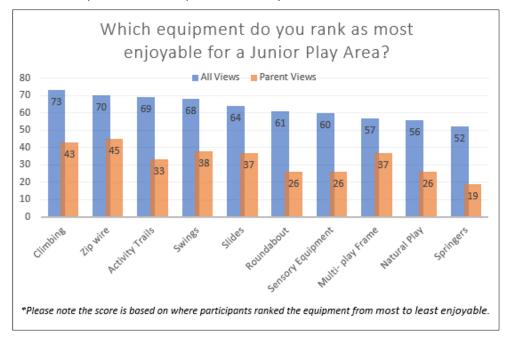
Other ideas offered by responders included: Park wardens; some goals set up for use; better lighting; locked access at night; dog free areas; something for all ages

## **Crow Hall Green: 21 responses**

Overall, the importance to the responders included open playing space, nature trails and woods, adventure equipment and smaller separate areas for sport and exercise.



Responses varied between parents and local residents. Older residents of average age of 77yrs all responded in favour of leaving as an open field space or woods with a nature trail. Parents of average age 37 mostly wanted adventure equipment in a space, along with small separate area for sport and activity.



In response to the question "What other equipment ideas do you have for Crow Hall Green that would support play & activity?" equipment ideas included: monkey bars and climbing equipment; taller slides; traditional swing/slide/ climb equipment; football goals and basketball hoops; picnic seating and bins; adventure equipment; nature trail; skate ramps

Other ideas included: natural meadow area for wildlife spotting; labelled trees nature trail; family seating; community centre/ sheltered area; café; keep as open space.

4.4 In addition to the findings of the survey a petition of 73 signatures against the proposal for Crow Hall Green having a new children's play area was also received. The petition in

relation to the use of the Crow Hall Green site was submitted by residents with a supporting letter on 31/05/2023. The petition and letter raised concerns relating to: -

- encouragement of anti-social behaviour associated with children's play
- the potential loss of a natural beauty spot for wildlife
- the area is already a natural open space for play
- there are other play areas nearby that could have extra facilities rather than creating an additional play area.
- a significant number of surrounding residents are either elderly or vulnerable
- 4.5 Local Ward Councillors were also directly consulted and agreed with the findings of the petition and acknowledged that they would like to see all facilities included within the Magdalen Recreation Ground site to provide a hub of facilities in one location.

## 5. Impact / Next Steps

- 5.1 Both sites have been considered in line with the criteria identified in section 2.5 above and could provide the required replacement objectives. It is however recognised that this would split provision of replacement equipment and create an additional play park as Crow Hall Green which would only be suitable for Junior Play ages 3 13 years. It is therefore recommended that all facilities be focussed on Magdalen Recreation Ground to provide a play hub development in the Borough.
- 5.2 Play providers have been approached in relation to both areas and images of potential developments can be found in Appendix C Magdalen Field and Appendix D for Crow Hall Green.

A full tender process would need to be undertaken to agree actual equipment and facilities to be included at the chosen location.

## 6. Financial Implications

- 6.1 An attached confidential appendices details the costs in relation to the relocation and development of the play area .
- 6.2 Quotations for removal and disposal of the existing equipment and surfacing at Beacon Park have been obtained this will include, making good and relevelling grounds to seed. This cost will need to be considered in the overall budget of removal and relocation.
- 6.3 A provisional budget was set as part of the approval of the disposal of land report to Council in March 2023. Some quotations for equipment have been received as part of the approval and the equipment considered will cover the following broad areas:
  - MUGA Area
  - Outdoor Gym equipment
  - Inclusive play equipment
  - Skatepark / Pumptrack
  - 3-12 age play equipment

- Pathways / link paths for inclusive play access
- Ancillary Items Fencing, Seating, Bins and Signage

## 6 Risk Implications

Removal of the equipment at Beacon Park Play Area will reduce the access to facilities in this area this is mitigated by the suggested enhancement of provision at the Magdalen Recreation Ground facility.

## 7 Legal Implications

- 7.1 The Magdalen Recreation Ground is a Field in Trust site and identified as being key to the continued availability of community facilities, open space and play space on the site. The increase in facilities at this site will further enhance this category and protect the facility going forward. The Magdalen Recreation Ground is in the freehold ownership of the Council.
- 7.2 Planning permission would not be required for the relocation of the play area as this is within the permitted development right of the Council. The resident and stakeholder engagement has been undertaken to understand the wishes of the users and surrounding residents to formulate this report.
- 7.3 A full procurement process will be undertaken to include design and installation of new facilities. Given the variety of facilities planned for the site this may span more than one supplier.

### 8 Conclusion

With the development of a new hospital facility on the James Paget University Hospital adjacent site there is a requirement to relocate the play facilities currently located at the Beacon Park Children's Playground. The facility are some years old, and it would be an ideal opportunity in relation to enhance and develop new facilities for children of 3-13 years as well as replacing the existing MUGA and skate facilities.

Through customer feedback and local stakeholder consultation the proposal is to relocate and develop enhanced facilities on the Magdalen Recreation Ground to build a play hub for the Gorleston area. The facilities will include inclusive play, 3–12-year facilities, skatepark and a new MUGA.

Funding for these enhancements was recommended in the report to Council in March 2023. A full tender and design process will be entered into for the Recreation Ground to ensure best use of the space and cover the design criteria mentioned within this report. Survey suggestions will also be included as part of the tender process to improve the facility as much as possible.

This report recommends Magdalen Recreation Ground is identified as the approved location for additional plan equipment to replace the Beacon Park Children's Playground.

## 9 Background Papers

Council report of March 2023

Customer consultation May 2023

Resident petition May 2023

Play designs and options for the chosen sites.

| Consultations                     | Comment    |
|-----------------------------------|------------|
| Monitoring Officer Consultation:  | Considered |
| Section 151 Officer Consultation: | Considered |
| Existing Council Policies:        |            |
| Equality Issues/EQIA assessment:  | Considered |

## **Appendices for Relocation of Play Facilities Beacon Park**

## Appendix A – Greater detail of existing equipment and ancillary items at Beacon Park

**Existing Equipment on Beacon Park** 

| Facility Type       | Category                 | Item            | Manufacturer           |                           | Surface    |                    | Qty |
|---------------------|--------------------------|-----------------|------------------------|---------------------------|------------|--------------------|-----|
| Ancillary Items     | Ancillary Items          | Site General    | Owner/Operato          | Owner/Operator            |            | N/A                |     |
| Ancillary Items     | Ancillary Items          | Sign            | Owner/Operato          | Owner/Operator            |            | N/A                |     |
| Ancillary Items     | Fences                   | Fence - Bow To  | op Owner/Operato       | Owner/Operator            |            |                    | -1  |
| Ancillary Items     | Ancillary Items          | Bench           | Not Identified         |                           | Bitmac     |                    | 4   |
| Ancillary Items     | Ancillary Items          | Bench           | Unknown                |                           | Grass      |                    | 2   |
| Ancillary Items     | Ancillary Items          | Litter Bin      | Owner/Operato          | r                         | Bitmac     |                    | 2   |
| Ancillary Items     | Ancillary Items          | Cycle Rack      | Not Identified         | Not Identified            |            | Grass              |     |
| Playground          | Rocking Equipment        | Relax           | Hags                   | gs                        |            | Grass Matrix Tiles |     |
| Playground          | Activity Equipment       | Multi Play (Sen | ior) Hags              |                           | Grass      | Grass Matrix Tiles |     |
| Playground          | Other                    | Tube Slide      | Hags                   | js                        |            | Grass Matrix Tiles |     |
| Playground          | Rotor Play               | Mobilus         | Hags                   | Hags                      |            | Grass Matrix Tiles |     |
| Playground          | Swings                   | 2 Bay 4 Seat (F | Flat) G L Jones Play   | G L Jones Playgrounds Ltd |            | Matrix Tiles       | 1   |
| Playground          | Rocking Equipment        | Stand up SeeS   | aw Hags                | Hags                      |            | Matrix Tiles       | 2   |
| Playground          | Rocking Equipment        | Spring Horse    | Hags                   |                           | Wet Po     | our                | 1   |
| Playground          | Rocking Equipment        | Spring Shark    | Hags                   |                           | Wet Po     | our                | 1   |
| Playground          | Rocking Equipment        | Spring Whale    | Hags                   |                           | Wet Po     | our                | 1   |
| Playground          | Rocking Equipment        | Spring Lion     | Hags                   |                           | Wet Po     | our                | 1   |
| Playground          | Rotor Play               | Roundabout      | Wicksteed Play         | grounds                   | Wet Po     | our                | 1   |
| Playground          | Rocking Equipment        | Spring See-Sa   | w Hags                 |                           | Wet Po     | our                | - 1 |
| Playground          | Rocking Equipment        | Spring Boat     | Hags                   |                           | Wet Po     | our                | 1   |
| Playground          | ound Swings              |                 | Cradle) G L Jones Play | grounds Ltd               | Wet Po     | our                | 1   |
| Playground          | Activity Equipment       | Multi Play (Jun | ior) Hags              |                           | Wet Po     | our                | 1   |
| Ancillary Items     | Ancillary Items          | Site            | General                | Owner/C                   | perator    | N/A                | 1   |
| Ancillary Items     | Ancillary Items 5        |                 |                        | Owner/C                   | perator    | N/A                | 2   |
| Wheeled Sports Area | Wheeled Sports           |                 |                        | AB Fend                   | AB Fencing |                    | 1   |
| Wheeled Sports Area | Wheeled Sports           | Fun             | Box                    | Not Iden                  | tified     | Tarmac             | 1   |
| Wheeled Sports Area | Wheeled Sports Flat Ramp |                 | Ramp                   | Not Identified            |            | Tarmac             | 1   |
| Wheeled Sports Area | Wheeled Sports           | Grin            | d Box                  | Not Iden                  | tified     | Tarmac             | 1   |
| Wheeled Sports Area | Wheeled Sports           | Grin            | d Rail                 | Not Iden                  | tified     | Tarmac             | 1   |
| Ancillary Items     | Ancillary Items          | Cycl            | e Rack                 | Owner/C                   | perator    | Grass              | 1   |
| MUGA                | Multi Use Games          | Area Multi      | Use Games Area (MUGA)  | AB Fend                   | ing        | Tarmac             | 1   |

# Appendix B - Greater detail of existing equipment and ancillary items at Edinburgh Avenue Play Area (Magdalen Recreation Ground)

Existing Equipment at Magdalen Recreation Ground (Edinburgh Avenue Play Area)

| Facility Type   | Category             | Item                  | Manufacturer              | Surface            | Qty |
|-----------------|----------------------|-----------------------|---------------------------|--------------------|-----|
| Ancillary Items | Ancillary Items      | Sign                  | Owner/Operator            | N/A                | 1   |
| Ancillary Items | Ancillary Items      | Site General          | Owner/Operator            | N/A                | 1   |
| Ancillary Items | Ancillary Items      | Dog Grid              | Owner/Operator            | Grass              | 2   |
| Ancillary Items | Gates                | Gate - Maintenance    | Owner/Operator            | Grass              | 1   |
| Ancillary Items | Fences               | Fence - Bow Top       | Owner/Operator            | Grass              | 1   |
| Ancillary Items | Fences               | Fencing - Post & Rail | Not Identified            | Grass              | 1   |
| Ancillary Items | Ancillary Items      | Litter Bin            | Owner/Operator            | Grass              | 1   |
| Playground      | Activity Equipment   | Multi Play (Senior)   | Hags                      | Grass Matrix Tiles | 1   |
| Playground      | Rocking Equipment    | Spring Turtle         | Hags                      | Grass Matrix Tiles | 1   |
| Playground      | Activity Equipment   | Balance Beam          | Hags                      | Grass Matrix Tiles | 1   |
| Playground      | Activity Equipment   | Multi Play (Toddler)  | Hags                      | Grass Matrix Tiles | 1   |
| Playground      | Rocking Equipment    | Spring Horse          | Hags                      | Grass Matrix Tiles | 1   |
| MUGA            | Multi Use Games Area | Basketball Post       | Carr                      | Tarmac             | 1   |
| Playground      | Swings               | 1 Bay 2 Seat (Cradle) | G L Jones Playgrounds Ltd | Grass Matrix Tiles | 1   |

## Appendix C - Magdalen Field Proposal Summaries

## Caloo MUGA Area

MUGA – Size = 20m x 12m Goal ends 3m high Sides = 1.2m high

2 x 3m high enclosed recessed goal with basketball hoop 4 x mini goals 2 x basketball hoops 1 x 2m wide maintenance gate Stainless Steel Galvanised and powder coated Macadam surface – 22m x 14m to 1m path around fencing 5 aside court line markings Basketball court markings

No path included



# ETC - MUGA Area

MUGA 20m x 14m

Path to car park 1.5m x 15 approx

Open grade porous tennis court macadam Perforated drainage

3m high twin wire panel to ends and 1 panel return to side 1m hight with a capping strip to side runs (Zaun)

1 set of basketball lines

1 set of D's lines to MUGA 3 to 4 weeks work ( 4 weeks curing works before line markings)







## Priestwood Vision Ltd - MUGA Area

(13m x 25m pad size) MUGA 12m x 24m

2 x curved goal ends 3m x 2m x 900mm anti vandal infill

2 x Backboard 1200 x 1050 steel basket

2 x Rear goal ends 3 m high curved

2 x cricket wickets

Line markings

3m high x 2.2 wide radiused full height rebound fence

Galvanised and powder coated Tarmac surfacing

No path included

MAGDALEN FIELD MUGA, GORLESTON, GREAT YARMOUTH 3D REPRESENTATION





## Priestwood Vision Ltd - MUGA and Skate Area

MUGA area

New pathway to are from car park

Removal of fencing and play equipment (not disposed) Repairs to existing skate track

Skatepark Designwork/ drawings

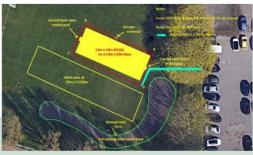
Foundation work

Concrete/ meshwork

Information and safety sign

Post installation inspection

Further concrete connection strips and link path to MUGA.







# Wicksteed – MUGA/ Skate and Outdoor Gym Area

Removal of play equipment and fencing

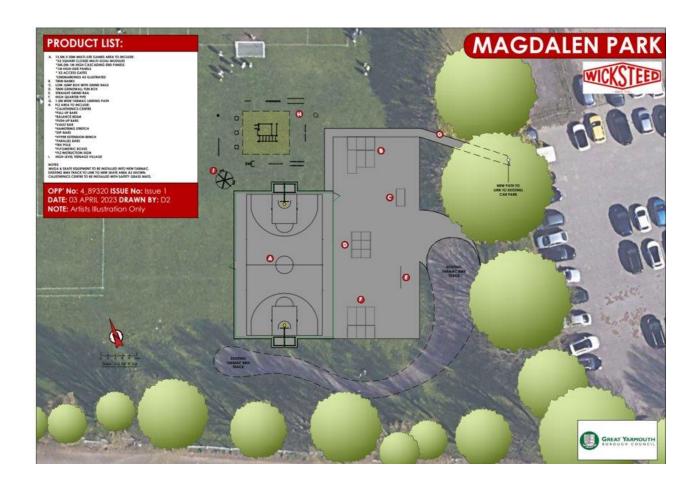
Tarmac Surfacing for MUGA MUGA 20m x 13.5m open goals dark green 2 x pedestrian gates Metalwork protection

outdoor gym and teenage shelter - Teen Village/ Calisthenics Centre/ Pull Up Bar/ Balance Beams/ Push Up Bar/ Vault Bar/ Hamstring Stretch/ Dip Bar/ Hyper Extension Bench/ Parallel Bars/ TRX Pol/ Plymetric Boxes/ instruction Sign

Skatepark Area – tarmac linked to BMX track - High Quarter Pipe/ Two quarter pipe/ Twin Banks/ Straight grind rail/ low jump box with grind rails

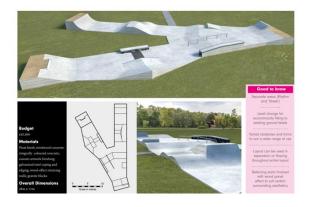
Post installation inspection New path to existing car park





# Canvas Skateparks – examples

**Canvas** create bespoke public spaces for multiuse - skate, scooter, BMX. They have a range of designs available through their look book and sample scheme brochures. Their sample schemes range from lower budget small scheme 21m x 5m to higher budget large schemes 37m x 18m. Some examples are provided below:-





# Wheelscape – Multi Use Area- examples

**Wheelscape** create bespoke public spaces for multiuse - skate, scooter, BMX and combines with social, play and exercise areas.

They have a range of design concepts and examples available in a series of brochures. Their sample schemes range from small schemes 25m x 9m at lower budgets to higher budget destination parks 70m x 72m x 40m.



Example Activity Hub/ Pumptrack



Clark Kent Contractors – Skate and Pump track

examples

Clark Kent Contractors create bespoke public spaces for skate, scooter and BMX

They have a visual portfolio of examples online.

They offer a site-specific quotation to include survey, report and design proposal based on a fee which is refundable on award of project.



## **Appendix D- Crow Hall Green Proposals**

# Wicksteed Play Proposal



Wheelchair Accessible Roundabout Inclusive Swings - 1 x basket/viking swing, 2 x flat seat, 1 x cradle swing, 1 x cradle and tango seat

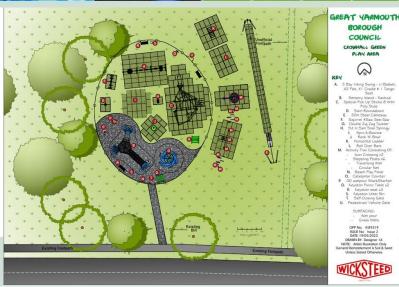
1 x zig zag twister

Inclusive 4 seat springer seesaw

- 1 x wheelchair accessible sensory island multiplay with sensory panels and talk tubes
- 1 x timber pick up sticks climber with poly slide - on grass
- 1 x infant springer
- 2 x interactive play panels caterpillar counter and beach maze
- 1 x spin and bounce
- 1 x rock and bowl
- 2 x wet pour 3D features
- 1 x zip wire outside of bow top fencing

Activity Trail equipment outside of bow top fencing area = Icon Crossing/ stepping posts/ traversing wall, circular net, roll over bars, horizontal ladder





Hard surface accessible path leading from pavement to play area

Bow top fencing – painted green Combination maintenance gate with dog grid Self-closing gate with dog grid

- 3 x benches with back and armrests
- 2 x litter bins

BOROUGH

2 x wheelchair accessible picnic tables Surfacing – wet pour surface and grass Post Installation Inspection



# Playdale Proposal

Wheelchair Accessible Roundabout Inclusive Swings – 1 x basket/team swing, 1 x flat seat, 2 x cradle seat, 1 x inclusive seat

- 2 x Inclusive springer Talking Tubes
- 2 x interactive sensory panels wavy mirror panel and nought and crosses
- Inclusive junior multiplay with inclusive net access Infant multiplay
- Activity trail on grass area inside bow top fencing



Playdale Proposal





Accessible path leading from pavement to play area

Bow top fencing - galvanised finish Combination maintenance gate with dog grid Self closing gate with dog grid

- 2 x benches with back and armrests
- 2 x litter bins
- 1 x wheelchair accessible picnic table
- 1 x site sign

Surfacing – wet pour surface and grass Hop scotch detail in wet pour

Post Installation Inspection



# Sutcliffe Play Proposal

Crowhall Green Play Area Great Yarmouth Borough Council



Wheelchair Accessible Roundabout Inclusive Swings – 2 x cradle seats, 2 x flat seats 1 x basket/nest swing Timber Activity Trail outside of bow top fencing Inclusive multiplay with drag ramp access and wheelchair transition slide Wheelchair accessible infant multi play with sensory panels Talking Tubes Inclusive 3 seat spring rocker





Accessible path leading from pavement to play area

Bow top fencing – galvanised and powder coated green

Combination Gate

Infant agility trail 1 x Sensory Play panel

Self closing gate

- 2 x benches with back and armrests
- 1 x wheelchair accessible picnic table
- 1 x bin

Sensory pathway with various materials Surfacing – wet pour surface within bow top fencing and grass under

Post Installation Inspection



