Committee Date: 22 June 2016

Reference: 06/16/0139/CU

Parish: Great Yarmouth Officer: Mr J Beck Expiry Date: 14-04-2016

Applicant: Mr C Thurston

Proposal: Change of use of first and second floors from indoor recreation areas

(D2) into amusement use (Sui generis)

Site: 31 Marine Parade

Great Yarmouth

REPORT

1. Background / History :-

- 1.1 The application site is positioned on Marine Parade which forms a main tourist attraction for Great Yarmouth and part of the 'Golden Mile'. The site is amongst a number of holiday commercial uses. The surrounding uses are predominantly amusements, food and entertainment based with hotel to the west. The site is within an area designated Prime Commercial Holiday and is within a conservation area (number 16 Seafront).
- 1.2 The application site is currently a mixed use of amusements on the ground floor with a Quasar laser tag under D2 use (Assembly and Leisure) on the first and second floor. The application is to change the use of the first and second floor to amusements under use class Sui Generis. The resultant development will mean that amusements will be present on all three floors.

1.4 Planning History:

4676/9734 – Alterations and extensions. 16-02-1957

1920 – Illuminated sign. 15-12-1960

A/2397 - Advert Board, 18-05-1961

A/2397 – Advert. 22-06-1961

A/5292 – Illuminated box sign. 27-08-1964

A/8900 – Lanterns and illuminated signs. 24-05-1968

9641 – Internal and external alterations, 20-03-1969

06/84/0060/F – Change of use to two first floor flats and ground floor amusement aracade erect extension to provide frontage and side entrance to flats. Approved with conditions, 28-02-1984

06/84/0400/A – Shop sign. Advert consent. 14-05-1984

06/84/1249/F – Internal alterations and rear extension to form coffee bar soda fountain staff toilet and office. Approved with conditions. 08-01-1985

06/87/0519/A – Internally illuminated festoon and feature fountain sign. Advert consent, 10-06-1987

06/89/1079/O – Reconstruction of first floor for use for leisure activities (children's pursuits) with associated alterations to ground floor level. Approved with conditions. 27-11-1989

06/91/0273/F - New store to the side. Refused, 19-02-1991

06/91/0273/F – Ground floor store, new entrance corridor and conversion of first floor to 'Quasar live action game'. Approved with conditions. 09-11-1992.

06/92/0270/A – illuminated signs. Advert consent. 11-05-1992.

06/92/0696/A – illuminated signs. Advert consent. 26-10-1992.

06/92/0709/F – Realignment of doors. Refused. 28-09-1992. Appeal allowed subject to conditions 17-08-1993.

06/93/1083/F - Realignment of doors and fascia. Approved with conditions. 17-01-1994.

06/96/0414/A – Themed amusement arcade entrance signage. Advert consent. 12-07-1996.

06/00/0373/A – Illuminated fascia text. Advert Consent. 02-06-2000.

06/04/0833/F – Remove Quasar, convert upper floors to include family entertainment centre, bar/snack bar, pool, bowling, snooker and bookmakers. Approved with conditions, 17-11-2004.

- 2. Consultations:-
- 2.1 **Public consultation** No comments received.
- 2.2 Highways No objection.
- 2.3 Property Services No comment.
- 2.4 Strategic Planning No comment.
- 2.5 Environmental Health No objection.
- 2.6 **Great Yarmouth Tourism Authority** No comment.
- 2.7 **Conservation** No comment
- 2.8 **Licencing** No comment
 - 3. Policy and Assessment:-
- 3.1 Saved policies from the Borough Wide Local Plan:

POLICY TR7

Proposals for new visitor facilities and attractions may be permitted in the prime commercial holiday areas of Caister-on-sea, California, Gorleston-on-sea, Great Yarmouth, Hemsby, Hopton-on-sea, Newport and Scratby and will be assessed having particular regard to their scale, design and relationship to other uses and to landscape, environmental, residential amenity and traffic considerations.

(Objective: To meet increasing visitor expectations and changing tourist trends whilst safeguarding the natural environment.)

POLICY TR9

Planning permission for new amusement arcades, whether involving a change of use, extension to existing premises or redevelopment, will only be permitted in the following areas:

- (A) Prime holiday attraction sites which are self-contained units and where access to the arcade would be from within the complex;
- (B) In prime commercial holiday complexes/areas where only changes of use within existing premises will be permitted provided there is no net increase in the total amount of floorspace or frontage used for amusement arcade purposes.
- (C) Holiday parks and complexes: subject to there being a proven need and the use being solely for residents of the site.

(Objective: To prevent an over-provision of amusement arcades.)

Note: PRIME ATTRACTION (PA) includes sites such as the Marina Centre, Britannia and Wellington Piers, the Sea Life Centre and the Pleasure Beach which have a predominant single use and are destinations in their own right.

PRIME COMMERCIAL HOLIDAY COMPLEXES (PC) includes blocks of mixed uses, predominantly in the sea front area. These include individual arcade premises food and drink outlets novelty shops etc.

HOLIDAY PARKS (PH) includes major holiday accommodation sites of all types ie. chalets, caravans etc. and where amusement provision on site is aimed principally at residents.

POLICY TR21

In the Great Yarmouth seafront area, with the assistance of its statutory development control powers, the council will:

(A) Maintain and enhance the status of Great Yarmouth's golden mile (the seafront between Euston road and the pleasure beach) as the main focus of

the borough's traditional tourist industry, and provide the balance and range of facilities and attractions within this area that meets the needs and expectations of all sections of the potential market;

- (B) Protect the predominant character of the different areas of the seafront by:
 - i retention of the uncommercialised open character of the area to the north of the Britannia pier;
 - ii retention of the open character of areas to the east of marine parade between Britannia pier and the pleasure beach, including the areas of public open space; and,
 - iii steering proposals of a highly commercial nature to areas predominantly in such uses;
- (C) Subject to aesthetic, conservation and other land-use considerations, extend the seafront illuminations scheme;
- (D) Subject to proven need, permit additional gaming facilities, including a casino ;
- (E) Subject to the likely effect on adjoining or neighbouring land-uses, favourably consider proposals for entertainment development within areas designated as prime holiday attraction or prime commercial holiday areas on the proposals map;
- (F) Maintain and enhance the existing character of the area to the east of marine parade;
- (G) Subject to scale and design, favourably consider any proposal to extend the marina leisure centre northwards;
- (H) Subject to a design which retains the pier deck and pavilion, favourably consider redevelopment of the wellington pier complex.

3.2 Core Strategy:

CS8 – Promoting Tourism, Leisure and Culture

- A) Encourage and support the upgrading, expansion and enhancement of existing visitor accommodation and attractions to meet changes in consumer demands and encourage year-round tourism
- C) Safeguard key tourist, leisure and cultural attractions and facilities, such as the Britannia and Wellington Piers, Pleasure Beach, Hippodrome, the Sea Life Centre, the Marina Centre, Great Yarmouth Racecourse, St Georges Theatre and Gorleston Pavilion Theatre
- d) Maximise the potential of existing coastal holiday centres by ensuring that there are adequate facilities for residents and visitors, and enhancing the public realm, where appropriate
- E) Support the development of new, high quality tourist, leisure and cultural facilities, attractions and accommodation that are designed to a high standard, easily accessed and have good connectivity with existing attractions

Policy CS9 - Encouraging well-designed, distinctive places

- A) Respond to, and draw inspiration from the surrounding area's distinctive natural, built and historic characteristics, such as scale, form, massing and materials, to ensure that the full potential of the development site is realised; making efficient use of land and reinforcing the local identity.
- C) Promote positive relationships between existing and proposed buildings, streets and well lit spaces, thus creating safe, attractive, functional places with active frontages that limit the opportunities for crime.
- F) Seek to protect the amenity of existing and future residents, or people working in, or nearby, a proposed development, from factors such as noise, light and air pollution and ensure that new development does not unduly impact upon public safety.

4. Assessment and Recommendation:

4.1. The application site is situated on Marine Parade amidst the main visitor attractions and the 'Golden Mile'. The area is classified as Prime Commercial Holiday Use which aims to encourage the visitor economy. The area is predominantly formed of amusements, food and drink as well as entertainment uses; there is also a hotel directly adjacent to the west. The unit itself is currently a mixed

use of amusements under use class Sui Generis on the ground floor and a Quasar laser tag game on the first and second floors under use class D2.

- 4.2 The application is to change the use of the first and second floor currently under Use class D2 to amusements in Sui Generis use class. Consequently the whole unit will fall under Use class Sui Generis. The proposal does not involve any changes to the frontage.
- 4.3 The proposed use is suitable within a prime commercial holiday area and is in character with the wider holiday area in addition policy CS8 of the Core Strategy aims to improve the holiday offer and upgrade existing facilities. The proposed development is not likely to significantly and adversely affect the neighbouring properties as there are existing amusement uses close to the application site including the ground floor of 31 Marine Parade and the adjacent Atlantis Hotel. The unit is on the corner of Marine Parade and Standard Road with a club and residential units on the opposite side of Standard Road and a hotel directly adjacent. The proposal is not considered to significantly affect the amenities of the neighbouring properties.
- 4.4 No objections to the proposal have been received through the public consultation.
- 4.5 The development is not considered to significantly and adversely affect the viability of the seafront. Policy TR9 of the Borough Wide Local Plan governs extensions to amusement arcades; the policy within prime commercial holiday areas is to resist a net increase in amusements floorspace. It is recognised that the development would represent an increase in amusement floorspace contrary to policy TR9. However there will not be an increase in the arcade frontage. The use is given as amusements and does not explicitly state the type of arcade machines involved. If the committee is minded to approve the application a condition should be considered which limits gambling machines and ensures 'family friendly' machines only. This will ensure that the additional amusement space is inclusive and does not represent a loss of visitor floor space available to all ages.
- 4.6 The additional floor space used for amusement purposes stands at approximately 500 square metres. It is recognised that there have been two amusement arcade applications in close proximity in 2016 (34 Marine Parade and 38 Marine Parade) however this application is not considered to significantly affect the viability of the sea front, across the entire seafront there have been variations in the level of amusements. The Atlantis resort was recently granted permission and

started the conversion of a large area of its arcade space to form a bar-restaurant. The committee should consider the impact these changes have upon the wider viability of the seafront and also the continuity of decisions. In addition the loss of Quasar is not considered to significantly affect the viability of the seafront. A Quasar laser tag could be considered similar in nature to some of the simulation shooting games.

5.1 RECOMMENDATION: - Recommended for approval, subject to conditions;

The additional amusements shall be non-gambling machines with a condition similar to the condition used at 34 Marine Parade.



Community and Environmental

Services County Hall

Martineau Lane

Norwich NR1 2SG

NCC contact number: 0344 800 8020

Textphone: 0344 800 8011

Jason Beck Great Yarmouth Borough Council Town Hall Hall Plain Great Yarmouth Norfolk NR30 2QF

Your Ref: 06/16/0130/CU

My Ref:

9/6/16/0130

Date:

1 April 2016

Tel No.:

01603 638070

Email:

stuart.french@norfolk.gov.uk

Dear Jason

Great Yarmouth: Proposed change of use from sports bar to family amusement centre at first floor level

38 Marine Parade Merlins Sports Bar GREAT YARMOUTH NR30 2EJ

Thank you for you recent consultation with respect to the above to which the Highway Authority raises no objection.

Yours sincerely

Stuart French

Highways Development Management & Licensing Officer for Executive Director for Community and Environmental Services



Jill K. Smith

From:

ceri simmone

Sent:

21 March 2016 09:27

To:

Subject:

Re: 06/16/0130/CU

ACK')

It's the flat 1, 40 marine parade, Great Yarmouth, Nr30 2EJ

Thanks

Miss Taylor

On 21 Mar 2016, at 09:19, plan < plan@great-yarmouth.gov.uk> wrote:

Please provide your address so that your comments can be registered.

From: ceri simmone

Sent: 19 March 2016 12:01

To: plan

Subject: 06/16/0130/CU

Hi

I am writing in regards the above application for planning permission for a first floor arcade.

1>

I have no issues with the actual plan however I do have issues if my vehicle is blocked in or damaged once works go ahead. Merlin's have already damaged my vehicle by spraying flecks of white/magnolia paint onto my vehicle whilst painting the outside of their building and not notifying me. Nor covering the costs of the damage. It cost me to get my car repaired! When they have had works done on the exterior recently they blocked my vehicle in down the alleyway to the left of the rear entrance without any thought or notification making me late for a hospital appointment.

I have lived next door for over three years now and I am fed up of telling the owners and staff to move their works vehicles from behind my car. Common sense is not to block my vehicle in let alone any vehicle. I have not got the time nor energy to go upstairs and wait for them to find their workers and move their vans. I can barely manage stairs as it is with my health issues. I use my vehicle to get to hospital and doctors appointments which are at specific times. I am fed up of having to cancel or miss or be late for my appointments due to their stupidity and laziness.

As long as they aware of this matter then i have no issues but if they intend on letting workmen block my vehicle in or damage my vehicle again then I will fight for these works to not go ahead! Common courtesy costs nothing and neither does awareness! I can't afford to fix my car again due to Merlin's damaging it and ignoring the costs.

Thank You

Miss Taylor

To: Strategic Planning Manager	My Ref: 06/16/0130/CU	
From: Development Control Manager	Date:	24th March 2016
Case Officer: Mr J Beck Parish: Great Yarmouth 14		
Development at:-	For:-	
38 Marine Parade Merlins Sports Bar GREAT YARMOUTH NR30 2EJ	sports ba	change of use from r to family amusement first floor level
Applicant:-	Agent:-	
Pleasure & Leisure Pleasure Beach South Beach Parade GREAT YARMOUTH	Caister or	nt Garden Road
The above mentioned application has been received following matters:-	and I would be g	rateful for your comments on the
Please let me have any comments you may wish to m	ake by 7th Apr	il 2016.
COMMENTS:		
41.		

ALL DOCUMENTS & PLANS CAN BE VIEWED ON THE GYBC WEBSITE USING THE FOLLOWING LINK:

http://planning.great-yarmouth.gov.uk/OcellaWeb/planningSearch

		Internet Consultees	
pplication Reference	06/16/0139/CU	Attachments	
Invalid C	Consultee Comment?		Copy to existing Consultee?
Name	Alison Billett	¥.35	
Address	Resilience Officer		
	Great Yarmouth Town Ha	11	
	Hall Plain		
	Great Yarmouth		
Post Code			
Telephone	01493 846218	and the contract of the contra	
Ernail Address	aliosn.billett@great-yarmo	The state of the s	
For or Against	GC General Comment	ts	
peak at Committee			
tidal flooding, to increase Flood-Line 0345 988	ase stall and dublic safety	on access and egress to	business is signed up to alerts/warnings for the premises. Environment Agency

Elaine Helsdon

From.

Nicki Farenden < Nicki Farenden @bpa.co.uk >

Sent:

07 April 2016 13:21

To:

plan

Subject:

Planning Applications 06/16/0130/CU and 06/16/0028/F

Attachments:

20160407130945055.pdf

Dear Sirs/Madam

BPA

NOT IN ZONE OF INTEREST

Thank you for your correspondence enclosing details of your proposals as listed above. We are not aware that any of BPA apparatus, falls within the vicinity of the above noted location. However, if the location of your work should change, please complete a new Linesearch enquiry immediately, www.linesearch.org whilst we try to ensure the information we provide is accurate, the information is provided Without Prejudice and we accept no liability for claims arising from any inaccuracy, omissions or errors contained herein.

Yours faithfully

BPA

lands@bpa.co.uk

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- OQF